



Fifth regular session

Agenda item 14
(GC(V)/171)

THE AGENCY'S PROGRAM AND BUDGET FOR 1962

Report of the Program, Technical and Budget Committee

Rapporteur: Mr. B. F. PERERA (Ceylon)

1. At its thirty-fourth to forty-second meetings held between 29 September and 5 October 1961 the Committee considered item 14 of the agenda - The Agency's program and budget for 1962.

2. The following documents were before the Committee:

Program and Budget for 1962 submitted by the Board of Governors (GC(V)/155), and an amendment by the Czechoslovak Socialist Republic (GC(V)/COM.1/59) to draft resolution I.B in Annex III thereto;

Draft resolution by Poland on a long term program for the activities of the Agency (GC(V)/COM.1/53), and amendments thereto by South Africa (GC(V)/COM.1/58) and the United Kingdom of Great Britain and Northern Ireland (GC(V)/COM.1/61);

Draft resolution by Poland on international seminars, symposia and conferences organized by the Agency (GC(V)/COM.1/54), a revised issue thereof (GC(V)/COM.1/54/Rev.1), and amendments thereto by Spain (GC(V)/COM.1/56 and GC(V)/COM.1/56/Rev.1);

Draft resolution by Pakistan on international co-operation in the utilization of research reactors (GC(V)/COM.1/55);

Joint draft resolution by Argentina, Mexico, Pakistan and Yugoslavia on the establishment of an international center for theoretical physics (GC(V)/COM.1/57);

Joint draft resolution by Brazil, Finland, Ghana, India, Indonesia, Iraq, the United Arab Republic and Yugoslavia on international nuclear power demonstration plants (GC(V)/COM.1/60);

Draft resolution by Pakistan on nuclear power programs in developing countries (GC(V)/COM.1/62);

Joint draft resolution by Argentina and Colombia on the functions of the Agency's Laboratory (GC(V)/COM.1/63); and

Joint draft resolution by Brazil, Finland, Ghana, India, Indonesia, Iraq, Pakistan, the United Arab Republic and Yugoslavia on international co-operation for developing nuclear power projects (GC(V)/COM.1/64), and a revision thereof (GC(V)/COM.1/64/Rev.1) of which Morocco was an additional sponsor.

3. At the suggestion of the Chairman the Committee first considered the Program and Budget for 1962 (GC(V)/155) and proceeded in the following manner: As Chapters I and II described the program, and the information contained therein explained the background for the appropriations set out in Chapter III, a general debate was held on Chapters I and II together. This was followed by detailed consideration of Chapter III and Annexes I, II and III.

4. In the course of the debate on Chapter III an oral proposal was made by the Czechoslovak Socialist Republic to delete from the tentative list of meetings, set out in paragraph 290, those on legal implications of the disposal of radioactive waste into the sea, and legal implications of the disposal of radioactive waste into fresh water. After discussion this proposal was rejected: 8 votes in favor, 35 against, with 1 abstention.

5. The Committee then proceeded to the examination of the draft resolutions contained in Annex III.

6. Draft resolution I.A relating to the appropriations for administrative expenses in 1962 was approved by 36 votes in favor, 7 against, with 2 abstentions.

7. The Committee then considered draft resolution I.B relating to the operational program in 1962, paragraph 4 of which read as follows:

"4. Authorizes the Director General to employ staff for the Agency's laboratory facilities in addition to that for which provision is made in the budget for 1962, provided that the salaries and other costs of such staff are met from revenues arising out of work performed in the laboratory facilities for Member States, research grants, special contributions which may be made for such purposes and other sources extraneous to the Regular and Operational Budgets for 1962."

8. The Czechoslovak Socialist Republic proposed an amendment (GC(V)/COM.1/59) to delete this paragraph.

9. The amendment was rejected: 11 votes in favor, 31 against, with 10 abstentions.

10. The Committee then discussed an amendment proposed orally by Bulgaria to insert in paragraph 4 after the words "the Director General" the words "with the approval of the Board of Governors".

11. The amendment was rejected: 14 votes in favor, 35 against, with 6 abstentions.

12. On the proposal of the Union of Soviet Socialist Republics the Committee voted on draft resolution I.B in parts with the following results:

(a) The draft text to the end of paragraph 3 was approved by 53 votes in favor, none against, with 1 abstention; and

(b) Paragraph 4 was approved by 34 votes in favor, 12 against, with 7 abstentions.

13. Draft resolution I.B as a whole was approved by 52 votes in favor, none against, with 1 abstention.

14. Draft resolution I, as a whole, on the budgetary appropriations for 1962, was approved by 44 votes in favor, none against, with 9 abstentions.

15. The Committee then considered draft resolution II concerning the use of the Working Capital Fund in 1962 which was approved by 45 votes in favor, 8 against, with 1 abstention.

16. The other draft resolutions tabled under this item were then taken up.

17. The Committee first considered the draft resolution by Poland (GC(V)/COM.1/53) on a long term program for the activities of the Agency, the operative paragraph of which read as follows:

Requests the Board of Governors and the Director General, in consultation, where appropriate, with the Scientific Advisory Committee, to initiate the preparation of a long term program for the Agency's activities and to present to the General Conference at its sixth regular session the preliminary outlines of such a program."

18. South Africa proposed an amendment (GC(V)/COM.1/58) to delete the words "the preliminary outlines of such a program" and to insert "a progress report on the steps taken to promote that objective".

19. The United Kingdom of Great Britain and Northern Ireland proposed a further amendment (GC(V)/COM.1/61) to insert "which shall have regard to the difficulties of financing the Agency's operational program" after "the Agency's activities".

20. The delegate from Poland accepted both these amendments and the resolution, as amended, was approved by 39 votes in favor, 1 against, with 2 abstentions.

21. The Committee then proceeded to the examination of the draft resolution by Poland (GC(V)/COM.1/54/Rev.1) on international seminars, symposia and conferences organized by the Agency. The final paragraph of the considerandum and the operative part read as follows:

"(d) Recalling that the Statute aims at achieving co-operation of all States interested in the peaceful uses of nuclear energy,

Recommends that all interested scientific organizations, scientists and specialists should be enabled to participate in the scientific seminars, symposia and conferences organized by the Agency."

22. Three amendments were introduced by Spain (GC(V)/COM.1/56/Rev.1): One to sub-paragraph (d) to add the word "Member" before the word "States", and two to the operative part, namely to delete the word "all" and insert the word "appropriate" before "interested" and to add "of Member States" after "specialists".

23. The first amendment was approved by 22 in favor, 17 against, with 4 abstentions.

24. In the light of the result of this vote, the delegate from Poland withdrew the draft resolution and consequently no vote was taken on the remaining amendments.

25. The draft resolution by Pakistan (GC(V)/COM.1/55) on international co-operation in the utilization of research reactors was then considered. The sponsor orally suggested certain editorial improvements and the draft resolution was approved unanimously without a vote.

26. The Committee then discussed the draft resolution submitted jointly by Argentina, Mexico, Pakistan and Yugoslavia (GC(V)/COM.1/57) on the establishment of an international center for theoretical physics. Sub-paragraph 3(b) of the operative part read as follows:

"(b) To submit their conclusions, including proposals for the establishment of such a center, to the General Conference at its sixth regular session."

27. The United States of America orally introduced an amendment to delete the words "including proposals for the establishment of such a center". This amendment was accepted by the sponsors and the draft resolution, as amended, was approved by 25 votes in favor, 3 against, with 11 abstentions.

28. The Committee then took up the joint draft resolution by Argentina and Colombia (GC(V)/COM.1/63) on the functions of the Agency's Laboratory, the operative part of which read:

"Requests the Director General to make available the facilities of the Agency's laboratory at Seibersdorf, and so to organize its work that as many scientists as possible from the developing areas can receive training in the various fields in which this laboratory is operating."

29. An amendment proposed orally by Australia, to insert after the word "training" the words "to the extent practicable", was accepted by the sponsors.

30. The draft resolution thus amended was approved unanimously without a vote.

31. Finally, the Committee had before it two draft resolutions on related subjects; the first (GC(V)/COM.1/60) submitted jointly by Brazil, Finland, Ghana, India, Indonesia, Iraq, the United Arab Republic and Yugoslavia, on international nuclear power demonstration plants; the second (GC(V)/COM.1/62) by Pakistan on nuclear power programs in developing countries.

32. The Chairman suggested that, considering the subjects with which these draft resolutions were concerned, it might be possible for the respective sponsors to reach agreement on a combined text which would replace both resolutions. As a result the sponsors of the original resolutions, and Morocco, subsequently presented a joint draft resolution (GC(V)/COM.1/64/Rev.1) on international co-operation for developing nuclear power projects.

33. The draft resolution was approved unanimously without a vote.

34. As a result of the decisions taken, the Committee recommends for adoption by the General Conference the draft resolutions contained in Annexes I - VI to the present report.

ANNEX I

Draft resolutions

I. BUDGETARY APPROPRIATIONS FOR 1962

A.

The General Conference,

Accepting the recommendation of the Board of Governors,

1. Appropriates for the administrative expenses of the Agency in 1962, including the administrative expenses arising out of its participation in the United Nations Expanded Program of Technical Assistance, an amount of US \$6 261 000 as follows:

<u>Part</u>	<u>Section</u>	<u>Purpose</u>	<u>United States dollars</u>	
I.		General Conference and Board of Governors		
	1.	General Conference	245 000	
	2.	Board of Governors	<u>398 000</u>	643 000
II.		Functional program activities		
	3.	Panels and committees	160 000	
	4.	Special missions	70 000	
	5.	Seminars, symposia and conferences	180 000	
	6.	Distribution of information	260 000	
	7.	Scientific and technical services and laboratory charges	<u>885 500</u>	1 555 500
III.		The Secretariat		
	8.	Salaries and wages	2 467 000	
	9.	Common staff costs	1 030 000	
	10.	Duty travel of staff	180 000	
	11.	Representation and hospitality	<u>32 500</u>	3 709 500
IV.		Common services, supplies and equipment		
	12.	Common services	224 000	
	13.	Non-technical supplies and equipment	<u>129 000</u>	<u>353 000</u>
				<u>6 261 000</u>

2. Decides that the foregoing appropriations shall be financed as follows:
- (a) US \$ 100 000 from miscellaneous income; and
 - (b) US \$6 161 000 by contributions from Member States on the basis of a scale of assessments to be determined by the General Conference, and that the contributions due from Member States shall be adjusted in terms of the Agency's Financial Regulations to take into account the cash surplus for 1959; and
3. Authorizes the Director General, with the prior approval of the Board of Governors, to make transfers between any sections in paragraph 1 above.

B.

The General Conference,

- (a) Accepting the recommendation of the Board of Governors, and
 - (b) Noting that miscellaneous income available for operational purposes in 1962 is estimated at US \$55 000,
1. Decides that the target for voluntary contributions to the General Fund in 1962 shall be US \$2 000 000;
2. Decides that the Agency's Operational Program for 1962 shall be as follows:

	<u>United States dollars</u>
<u>Operating Fund I</u>	
Laboratory facilities	262 000
<u>Operating Fund II</u>	
Fellowships and training program	827 000
Technical assistance program	758 000
Research contracts program	168 000
Mobile radioisotope laboratories	<u>40 000</u>
	<u>1 793 000</u>
	<u>2 055 000</u>

3. Urges Member States to make voluntary contributions to the General Fund in 1962 in accordance with Article XIV.F of the Statute so as to enable the Agency fully to implement the program set out in paragraph 2 above; and
4. Authorizes the Director General to employ staff for the Agency's laboratory facilities in addition to that for which provision is made in the budget for 1962, provided that the salaries and other costs of such staff are met from

revenues arising out of work performed in the laboratory facilities for Member States, research grants, special contributions which may be made for such purposes and other sources extraneous to the Regular and Operational Budgets for 1962.

II. USE OF THE WORKING CAPITAL FUND IN 1962

The General Conference,

1. Decides:

- (a) That the Working Capital Fund of the Agency shall remain at US \$2 000 000 in 1962; and
- (b) That the Fund shall be financed, administered and used in 1962 in accordance with the relevant provisions of the Financial Regulations;

2. Authorizes the Director General:

- (a) To make advances from the Fund, not exceeding US \$25 000 at any time, to provide temporary financing for projects and activities of a strictly self-liquidating character which will not necessitate an increase in the Fund in future years;
- (b) With the prior approval of the Board of Governors, unless in his opinion the situation requires immediate action before such approval can be obtained, to make advances from the Fund to meet the costs incurred by the Agency in organizing and rendering emergency assistance to Member States in connection with radiation accidents, up to US \$50 000 in each case; and
- (c) With the prior approval of the Board, to advance from the Fund such sums as may be required to meet expenses arising from a longer regular session of the General Conference than usual in 1962, or increases in the salaries of staff in the Professional and higher categories which the Board may approve pursuant to decisions of the General Assembly of the United Nations;

3. Requests the Director General to submit to the Board periodic statements of advances made from the Fund under the authority given in paragraph 2 above; and

4. Urges Member States that have not yet done so to pay the advances due by them to the Fund as soon as possible.

ANNEX II

Draft resolution

A LONG TERM PROGRAM FOR THE ACTIVITIES
OF THE AGENCY

The General Conference,

- (a) Recalling that four years have elapsed since the report of the Preparatory Commission^{1/} was approved by the General Conference^{2/},
- (b) Recalling further that this report has been indispensable in providing a first guide for the Agency's activities,
- (c) Noting that the General Assembly and the Economic and Social Council of the United Nations are giving increasing emphasis to the desirability of long term planning,
- (d) Noting that a number of other organizations in the United Nations system are increasingly basing their activities on long term plans,
- (e) Considering that long term planning is particularly important in programs relating to the peaceful uses of nuclear energy, and is now possible in respect of most of the Agency's activities, and
- (f) Bearing in mind the provisions of Article III.B.3 of the Statute, particularly the reference to the special needs of developing countries,

Requests the Board of Governors and the Director General, in consultation, where appropriate, with the Scientific Advisory Committee, to initiate the preparation of a long term program for the Agency's activities which shall have regard to the difficulties of financing the Agency's operational program, and to present to the General Conference at its sixth regular session a progress report on the steps taken to promote that objective.

^{1/} GC.1/1.

^{2/} GC.1(S)/RES/5.

ANNEX III

Draft resolution

INTERNATIONAL CO-OPERATION IN THE UTILIZATION
OF RESEARCH REACTORS

The General Conference,

(a) Recalling Articles III.A.1 and B.3 of the Agency's Statute whereby the Agency is authorized to encourage and assist research on atomic energy for peaceful uses throughout the world, and required to allocate its resources in such a manner as to secure efficient utilization and the greatest possible general benefit, bearing in mind the special needs of the underdeveloped areas of the world,

(b) Noting:

(i) That a considerable number of research reactors are being built or have begun to operate in Member States; and

(ii) That in some of these States, experience in nuclear technology is still comparatively limited and problems of programming and effective utilization of these reactors may arise, and

(c) Considering that possibilities of co-operation exist between technically advanced countries and those developing countries which may have problems with their reactor facilities,

Requests the Board of Governors and the Director General to give early consideration to the steps to be taken to promote international co-operation in order to ensure full and effective utilization of the research reactors in such Member States as may request assistance towards that end.

ANNEX IV

Draft resolution

THE ESTABLISHMENT OF AN INTERNATIONAL CENTER FOR
THEORETICAL PHYSICS

The General Conference,

- (a) Recalling its resolution GC(IV)/RES/76 concerning the establishment of an international center for theoretical physics, and
- (b) Noting:
- (i) The statement by the Director General on the action so far taken in this matter^{1/};
 - (ii) The generous offer by the Government of Italy to help finance and support the establishment of such a center^{2/}; and
 - (iii) The interest expressed by other Governments in acting as hosts,
1. Requests the Director General to circulate to Member States a report on the results of the studies so far undertaken;
 2. Invites Member States to inform the Director General of the support and facilities they would be prepared to offer for such a center; and
 3. Requests the Board of Governors and the Director General:
 - (a) To continue studying the matter including the possibilities of receiving from other Governments and institutions offers of support in the form of financial contributions and the provision of facilities; and
 - (b) To submit their conclusions to the General Conference at its sixth regular session.

^{1/} GC(V)/CR.48, paragraph 75 of the provisional record.

^{2/} GC(V)/OR.50, paragraph 89 of the provisional record.

ANNEX V

Draft resolution

THE FUNCTIONS OF THE AGENCY'S LABORATORY

The General Conference,

- (a) Recalling the Director General's statement on the completion of the Agency's Laboratory at Seibersdorf,^{1/}
- (b) Noting that use could be made of the unique opportunity this provides to give international training to a number of scientists of the less-developed areas of the world, and
- (c) Bearing in mind the fact that the work of such trainees could be a valuable contribution to the proper operation of the Laboratory,

Requests the Director General to make available the facilities of the Agency's Laboratory at Seibersdorf, and so to organize its work that as many scientists as possible from the developing areas can receive training, to the extent practicable, in the various fields in which this laboratory is operating.

^{1/} GC(V)/OR.48, paragraph 74 of the provisional record.

ANNEX VI

Draft resolution

INTERNATIONAL CO-OPERATION FOR DEVELOPING NUCLEAR POWER PROJECTS

The General Conference,

- (a) Recalling the recommendations of the Preparatory Commission with regard to the Agency's reactor program,^{1/}
- (b) Having considered the report by the Board of Governors^{2/} pursuant to resolution GC(IV)/RES/86 and the studies made in certain Member States by the Agency's power survey missions, and
- (c) Bearing in mind:
- (i) The provisions of Article III.A.2 of the Agency's Statute in regard to the development of nuclear power;
 - (ii) The importance of the development of energy resources as a means of accelerating the pace of industrialization and of providing facilities for irrigation and increased production of food crops to meet the demands of the growing populations in certain developing countries;
 - (iii) The limited resources of conventional power in some of these countries; and
 - (iv) The improvement in technology which is likely, in the near future, to make nuclear power economically feasible in areas where fuel costs are high,

Requests the Board of Governors and the Director General:

- (a) To provide, on request, technical advice and guidance to Member States that are desirous of embarking on nuclear power programs, and to facilitate and arrange the direct participation of technicians and engineers of these countries in the design, construction and operation of nuclear power projects;

^{1/} GC.1/1, paragraphs 50 and 51.

^{2/} GC(V)/161.

- (b) To render, on request, such assistance as may be possible in the implementation of the nuclear power programs of such States;
- (c) To consider the desirability of promoting the establishment of regional nuclear power projects on the basis of international collaboration between the technically advanced countries and the developing countries in the regions concerned with a view to studying nuclear power costs under conditions prevailing in such regions;
- (d) To undertake, on request, studies of the problems of the design, construction and operation of international demonstration nuclear power plants, and to consider the desirability of the establishment of such plants; and
- (e) To report to the General Conference at its sixth regular session on the action taken in regard to the above matters.